

Message Text

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PAGE 01 BELGRA 01399 081533Z
ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 CU-02 BIB-01 OMB-01 TRSE-00
ACDA-07 DHA-02 CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03
NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 /084 W
-----081614Z 073228 /46

R 081215Z MAR 77
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC 9807
INFO AMEMBASSY BERLIN
USMISSION BERLIN
AMEMBASSY BERN
USMISSION BRUSSELS
AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
AMEMBASSY DUBLIN
USMISSION GENEVA
AMEMBASSY HELSINKI
AMEMBASSY MADRID
AMEMBASSY MOSCOW
AMEMBASSY NICOSIA
AMEMBASSY PRAGUE
AMEMBASSY ROME
AMEMBASSY SOFIA
AMCONSUL STRASBOURG
AMEMBASSY STOCKHOLM
AMEMBASSY VALETTA
AMEMBASSY VIENNA
AMSGBASSY WARSAW 1971

C O N F I D E N T I A L BELGRADE 1399

E.O. 11652: GDS
TAGS: PFOR, CSCE, YO
SUBJECT: CONSULTATIONS WITH NEUTRAL/NON-ALIGNED STATES ON CSCE

REF A) STATE 038923 B) STATE 045465 (NOTAL)
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PAGE 02 BELGRA 01399 081533Z

1. SUMMARY: IN RESPONDING TO POINTS RAISED BY EMBOFF
FROM REF A, FSFA OFFICIAL FOR MOST PART REPEATED WELL-
KNOWN YUGOSLAV POSITIONS. ONLY DIFFERENCE FROM PAST,
HOWEVER, WAS IMPLIED UNDERSTANDING THAT U.S. WAS GOING TO
RAISE HUMAN RIGHTS QUESTIONS COUPLED WITH SUGGESTION THAT
POINTS RAISED BE MENTIONED AS GENTLY AS POSSIBLE SO TO

AVOID EAST-WEST CONFRONTATION AT BELGRADE. END SUMMARY.

2. EMBOFF DISCUSSED POINTS RAISED IN REF A WITH FSFA
CSCE COUNSELOR PLESE WHO GAVE THE FOLLOWING RESPONSES:

A. FOLLOW UP MEETINGS: IN YUGOSLAVIA'S CONSULTATIONS
TWO TENDENCIES EMERGED. IN THE BEGINNING OF THE CON-
SULTATION PERIOD WHEN BELGRADE 77 WAS MORE THAN A YEAR AWAY.
SOME NATIONS FAVORED JUST A TECHNICAL MEETING WITH
DELEGATIONS LED BY HEADS OF DEPARTMENT. SINCE THEN,
HOWEVER, THERE HAS BEEN AN EVOLUTION INITIATED FOR HE
MOST PART BY THE MMHE "EUROPEAN" NATIONS TO ZVE A
HIGHER LEVEL MEETING. IN FACT, ONE IDEA WHICH WAS
RECENTLY RAISED, "ONE MENTION FROM ONE DELEGATION WITHOUT
AN ECHO," IS THAT THE FINAL MEETING WHICH ACCEPTS THE
DOCUMENT TO BE PRODUCED BY BELGRADE 77 BE ATTENDED AT
THE MINISTERIAL LEVEL. YUGOSLAVIA DOES NOT TAKE THIS
TO SERIOUSLY.

B. HUMAN RIGHTS: BELGRADE MUST BE APPROACHED
CONSTRUCTIVELY. THE FINAL ACT HAS THREE PARTS. IT IS
AN ITEGRAL DOCUMENT. THERE IS NO OTHER WAY TO APPROACH
IT EXCEPT BY GIVING EACH OF THE THREE BASKETS EQUAL
IMPORTANCE. THERE IS A PRESS CAMPAIGN, MOSTLY IN EIROPE,
WHICH SEEMS TO BE PROMOTING ONLY BASKET III. SUCH
PRESSURE IS BAD. NEITHER THE SOVIET UNION FOR THAT
MATTER THE U.S. WOULD ACT UNDER SUCH PRESSURE. EVEN
WITHIN THE BASKET III DISCUSSIONS IT IS INTERESTING TO
NOTE THAT THE WEST IS SELECTIVE IN ITS CONSIDERATIONS
AND OMITTING ENTIRE AREAS, SUCH AS IN CULTURE AND
INFORMATION, WHERE IMPLEMENTATION IS STILL LACKING.
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PAGE 03 BELGRA 01399 081533Z

C. WARSAW PACT PROPOSAL: YUGOSLAVIA CONSIDERS IT A
TRIAL BALLOON. THERE HAS NOT BEEN MUCH FOLLOW UP AND WE
DO NOT EXPECT MUCH FORM IT. EVEN THE EAST EUROPEANS
ARE NOT ENTIRELY CLEAR ABOUT THE PROPOSAL. HOWEVER
IN THE AREA OF CBM'S IT SEEMS THAT NATO IS NOT READY
TO EXPAND PROVISIONS. NATO APPEARS MORE RESTRICTIVE.
WHY NOT ENLARGE CBM'S TO GIVE NEW CONFIDENCE IN EUROPEAN
RELATIONS?

D. BREZHNEV PROPOSALS: WHILE YUGOSLAVIA AGREES
FULLY WITH THE REFERRAL TO THE ECE, THE PROPOSALS THEM-
SELVES SHOW THAT INITIATIVE, IN A CERTAIN SENSE, IS
WITH THE EAST EIROPEANS. YUGOSLAVS ARE WAITING FOR
WESTERN PROPOSALS.

3. COMMENT: GENERALLY PLESE'S REMARKS WERE REPETITIONS
OF COMMENTS BY HIM ALREADY REPORTED. HE FREQUENTLY
HARKENED BACK TO THE YUGOSLAV VIEW OF THE NEERFFOR EQUAL
TREATMENT OF ALL BASKETS. HE MENTIONED THAT IN MANY CASES
THE WEST IS SUSCEPTIBEL TO CRITICISM IN HUMAN RIGHTS

AREAS. ONLY TIME HE DID NOT RAISE "INTERNAL IMPLEMENTATION"
SUBJECT WAS AFTER EMBOFF VOICED U.S. "REJECTION" OF
SUGGESTIONS THAT INTEREST IN HUMAN RIGHTS CONSTITUTES
INTERFERENCE IN INTERNAL AFFAIRS OF OTHERS. AT THIS
POINT PLESE WAS SILENT. TOWARD END OF CONVERSATION HE
IMPLIED AN UNDERSTANDING THAT THE U.S. WOULD BE RAISING
HUMAN RIGHTS ISSUES IN BELGRADE BUT ADDED THAT EVEN "THE
UGLIEST THINGS COULD BE SAID NICELY." HE WAS CLEARLY
SUGGESTING THAT CRITICISM WE MIGHT HAVE OF OTHER NATIONS'
PERFORMANCES BE COUCHED AS INOFFENSIVELY AS POSSIBLE.

4. SEPTTEL WILL TREAT SOME CONSIDERATIONS FOR UPCOMING
PESIC VISIT INCLUDING YUGOSLAVS ON HUMAN RIGHTS TREATMENT
AT BELGRADE 77.
YORK

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Message Attributes

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